2 **SHB 2374** - H AMD **266 FAILED 02-12-96**

3 By Representative Cole

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- On page 1, line 19, after "district" insert ", after having refused
- 6 an offer from the employer school district of binding arbitration"
- 7 On page 8, after line 4, insert the following:
- 8 "NEW SECTION. Sec. 8. A new section is added to chapter 41.59 RCW 9 to read as follows:
- The intent and purpose of sections 8 through 15 of this act are to recognize that there exists a public policy in the state of Washington
- 12 against strikes by educational employees as a means of settling their
- 13 labor disputes; that the uninterrupted and dedicated service of these
- 14 employees is vital to the welfare and public safety of the state of
- 15 Washington; that to promote such dedicated and uninterrupted public
- 16 service there should exist an effective and adequate alternative means
- 17 of settling disputes.
- 18 <u>NEW SECTION.</u> **Sec. 9.** A new section is added to chapter 41.59 RCW
- 19 to read as follows:
- 20 Negotiations between an employer and the bargaining representative
- 21 in a unit of educational employees shall be commenced at least five
- 22 months before the date on which school districts are required to submit
- 23 copies of their budgets to their educational service districts. If no
- 24 agreement has been reached sixty days after the commencement of such
- 25 negotiations then, at any time thereafter, either party may declare
- 26 that an impasse exists and may submit the dispute to the commission for
- 27 mediation, with or without the concurrence of the other party. The
- 28 commission shall appoint a mediator, who shall forthwith meet with the
- 29 representatives of the parties, either jointly or separately, and shall
- 30 take such other steps as he or she may deem appropriate in order to
- 31 persuade the parties to resolve their differences and effect an
- 32 agreement: PROVIDED, That a mediator does not have a power of
- 33 compulsion.

NEW SECTION. Sec. 10. A new section is added to chapter 41.59 RCW to read as follows:

3 If an agreement has not been reached following a reasonable period 4 of negotiations and mediation, and the executive director of the commission, upon the recommendation of the assigned mediator, finds 5 that the parties remain at impasse, then an interest arbitration panel 6 7 shall be created to resolve the dispute. The issues for determination 8 by the arbitration panel shall be limited to the issues certified by 9 the executive director. Within seven days following the issuance of 10 the determination of the executive director, each party shall name one person to serve as its arbitrator on the arbitration panel. 11 members so appointed shall meet within seven days following the 12 13 appointment of the later appointed member to attempt to choose a third member to act as the neutral chairman of the arbitration panel. 14 15 the failure of the arbitrators to select a neutral chairman within 16 seven days, the two appointed members shall use one of the two 17 following options in the appointment of the third member, who shall act as chairman of the panel: (1) By mutual consent, the two appointed 18 19 members may jointly request the commission, and the commission shall 20 appoint a third member within two days of such request. Costs of each party's appointee shall be borne by each party respectively; other 21 22 costs of the arbitration proceedings shall be borne by the commission; 23 or (2) either party may apply to the commission, the federal mediation 24 and conciliation service, or the American Arbitration Association to 25 provide a list of five qualified arbitrators from which the neutral chairman shall be chosen. Each party shall pay the fees and expenses 26 27 of its arbitrator, and the fees and expenses of the neutral chairman shall be shared equally between the parties. 28

29 The arbitration panel so constituted shall promptly establish a 30 date, time, and place for a hearing and shall provide reasonable notice thereof to the parties to the dispute. A hearing, which shall be 31 informal, shall be held, and each party shall have the opportunity to 32 present evidence and make argument. No member of the arbitration panel 33 may present the case for a party to the proceedings. 34 The rules of 35 evidence prevailing in judicial proceedings may be considered, but are not binding, and any oral testimony or documentary evidence or other 36 37 data deemed relevant by the chairman of the arbitration panel may be received in evidence. A recording of the proceedings shall be taken. 38 39 The arbitration panel has the power to administer oaths, require the

attendance of witnesses, and require the production of such books, 1 2 papers, contracts, agreements, and documents as may be deemed by the panel to be material to a just determination of the issues in dispute. 3 4 If any person refuses to obey a subpoena issued by the arbitration 5 panel, or refuses to be sworn or to make an affirmation to testify, or any witness, party, or attorney for a party is guilty of any contempt 6 7 while in attendance at any hearing held hereunder, the arbitration panel may invoke the jurisdiction of the superior court in the county 8 9 where the labor dispute exists, and the court has jurisdiction to issue 10 an appropriate order. Any failure to obey the order may be punished by 11 the court as a contempt thereof. The hearing conducted by the arbitration panel shall be concluded within twenty-five days following 12 13 the selection or designation of the neutral chairman of the arbitration panel, unless the parties agree to a longer period. 14

15 The neutral chairman shall consult with the other members of the 16 arbitration panel, and, within thirty days following the conclusion of 17 the hearing, the neutral chairman shall make written findings of fact and a written determination of the issues in dispute, based on the 18 19 evidence presented. A copy thereof shall be served on the commission, on each of the other members of the arbitration panel, and on each of 20 the parties to the dispute. That determination shall be final and 21 binding upon both parties, subject to review by the superior court upon 22 23 the application of either party within thirty days of its receipt 24 solely upon the question of whether the decision of the panel was 25 arbitrary or capricious.

NEW SECTION. **Sec. 11.** A new section is added to chapter 41.59 RCW to read as follows:

An interest arbitration panel created pursuant to section 10 of this act, in the performance of its duties under this chapter, exercises a state function and is, for the purposes of this chapter, a state agency. Chapter 34.05 RCW does not apply to proceedings before an interest arbitration panel under this chapter.

NEW SECTION. **Sec. 12.** A new section is added to chapter 41.59 RCW to read as follows:

During the pendency of the proceedings before the arbitration panel, existing wages, hours and other conditions of employment shall not be changed by action of either party without the consent of the

- other but a party may so consent without prejudice to his rights or
- 2 position under sections 8 through 15 of this act.

dispute arose.

- 3 NEW SECTION. Sec. 13. A new section is added to chapter 41.59 RCW 4 to read as follows:
- If the representative of either or both the educational employees 5 and the employer refuse to submit to the procedures set forth in 6 7 sections 9 and 10 of this act, the parties, or the commission on its own motion, may invoke the jurisdiction of the superior court for the 8 9 county in which the labor dispute exists and such court shall have jurisdiction to issue an appropriate order. A failure to obey such 10 order may be punished by the court as a contempt thereof. A decision 11 12 of the arbitration panel shall be final and binding on the parties, and may be enforced at the instance of either party, the arbitration panel 13 14 or the commission in the superior court for the county where the 15
- NEW SECTION. Sec. 14. A new section is added to chapter 41.59 RCW 16 17 to read as follows:
- 18 The right of educational employees to engage in any strike, work slowdown, or stoppage is not granted. Both parties to any dispute 19 shall submit to the procedures set forth in sections 9 and 10 of this 20 act without resort to a strike or lockout. An organization recognized 21 22 as the bargaining representative that willfully disobeys a lawful order 23 of enforcement by a superior court pursuant to section 13 of this act and this section, or willfully offers resistance to such order, whether 24 25 by strike or otherwise, is in contempt of court as provided in chapter 7.21 RCW. An employer that willfully disobeys a lawful order of 26 enforcement by a superior court pursuant to section 13 of this act or 27 28 willfully offers resistance to such order is in contempt of court as 29 provided in chapter 7.21 RCW.
- 30 <u>NEW SECTION.</u> **Sec. 15.** A new section is added to chapter 41.59 RCW to read as follows: 31
- (1) In making its determination, the arbitration panel shall be 32 mindful of the legislative purpose enumerated in section 8 of this act 33 34 and as additional standards or guidelines to aid it in reaching a 35 decision, shall take into consideration the following factors:
- 36 (a) The constitutional and statutory authority of the employer;

1 (b) Stipulations of the parties;

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- 2 (c) The average consumer prices for goods and services, commonly 3 known as the cost of living;
- 4 (d) At-risk student populations or students with special needs;
 - (e) The financial capability of the school district;
- 6 (f) Changes in any of the foregoing circumstances during the 7 pendency of the proceedings; and
- 8 (g) Such other factors, not confined to the foregoing, which are 9 normally or traditionally taken into consideration in the determination 10 of wages, hours, and conditions of employment.
- 11 (2) Nothing in this section shall be construed to prohibit an 12 employer and an exclusive bargaining representative from agreeing to 13 substitute, at their own expense, their own procedure for resolving 14 impasses in collective bargaining for that provided in this section or 15 from agreeing to utilize for the purposes of this section any other 16 governmental or other agency or person in lieu of the commission.
- NEW SECTION. Sec. 16. RCW 41.59.120 and 1975 1st ex.s. c 288 s 13 are each repealed."
- 19 Renumber the sections consecutively and correct the title and any 20 internal references accordingly.
- On page 8, line 5, after "1 through 5" insert "and 8 through 16"

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